

MARKOV DECISION PROCESS FOR DEVELOPMENT OF HIGHWAY
MINIMUM STANDARD PERFORMANCE

MUHAMMAD ISRADI

A thesis submitted in
fulfillment of the requirement for the award of the
Doctor of Philosophy

Faculty of Engineering Technology
Universiti Tun Hussein Onn Malaysia

AUGUST 2023

This thesis is dedicated with a great love to my dear parents. I also dedicate it to the light of my life; my wife, Ati Utami, SE, family who always supported me till I finish Doctor of Philosophy Degree by Research. To my supervisor and mentors, Prof. Madya Ts. Dr-Ing. Joewono Prasetyo for consistent encouragement, guidance and support throughout the research journey. To supporting company, Universitas Mercu Buana Jakarta, for their direct and indirect support in completing various stages of this research.



ACKNOWLEDGMENTS

In the name of Allah, Alhamdulillah, and I am thankful to the almighty for granting me a good health, strength and peace throughout the research period in between difficult and delightful time to completing a Doctor of Philosophy degree thesis.

It is with a great pleasure that I hereby express my appreciation to everyone who has contributed, in one way or another and without your assistance; this work would have proved impossible.

I am highly thankful to my supervisors, Prof. Madya Ts. Dr-Ing. Joewono Prasetijo for his guidance during the whole research. I am also deeply grateful for all the assistance that was rendered to me by the Faculty of Engineering Technology, Universiti Tun Hussein Onn Malaysia.

Last but not least, I would like to thank my wonderful parents, Mr. H. Tharin and Mrs. Hj. Saufiah, H. Sudarso and Hj. Tarwiyah for their unconditional love and continue support throughout my journey. I would like to dedicate thanks to my wife, Hj. Ati Utami, SE, and family, for the enormous support, patient and faith for this research journey.

ABSTRACT

Poor road conditions can cause discomfort, endanger safety, and disrupt the smooth flow of traffic. After the road is opened, it is start influenced by traffic and environmental loading, and as time goes by, road performance will decrease. The damage that occurs is different with various types of conditions on the road surface, within the time limit of maintenance, it is very important to maintain it optimal conditions. If this situation is not addressed, maintenance costs will continue to increase to repair further damage. This study aimed to identify the value of the condition of the road pavement and the model of the remaining life of the road, referring to the minimum service standard and the development of a road damage model. Additionally, it involved the prediction of pavement conditions with the Markov Chain model and simulations for optimizing future financing in maintenance management. The data needed for research, such as information on traffic volume and its projected growth, were gathered and aggregated as the study's method. For the following stage, the International Roughness Index (IRI) was established. Road age and condition estimates can be made using traffic volume prediction algorithms and IRI values. In this study, development of a Markov chain prediction model is to obtain the pattern of road maintenance and the proportion of this condition, which was expressed in the Transition Probability Matrix (MPT) of the 2019-2029 road condition transition. The development of a predictive model with the Markov chain application resulted in a fairly good maintenance pattern, where the type of handling program continued to shift from heavy work to light work for the next 10 years. The results were 52.6% in good condition, 47.4% in moderate condition, and scenario I was more in good condition reaching 92% in steady condition at the end of the design life.

ABSTRAK

Keadaan jalan raya yang rosak boleh menyebabkan ketidakselesaan, membahayakan keselamatan dan mengganggu kelancaran lalu lintas. Selepas jalan dibuka, ia dipengaruhi oleh lalu lintas dan beban persekitaran, seiring dengan berlalunya masa, prestasi jalan akan menurun. Kerosakan yang berlaku adalah berbeza dengan pelbagai jenis keadaan di permukaan jalan. Dalam had masa penyelenggaraan adalah sangat penting untuk mengekalkan keadaan optimum. Jika keadaan ini tidak dilakukan secara automatik kos penyelenggaraan akan terus meningkat untuk membaiki kerosakan selanjutnya. Kajian ini bertujuan untuk mengenal pasti nilai keadaan turapan jalan dan model baki hayat jalan merujuk kepada standard perkhidmatan minimum, membangunkan model kerosakan jalan dan meramalkan keadaan turapan dengan model Markov Chain untuk pengoptimuman pembiayaan masa hadapan dalam pengurusan penyelenggaraan. Kaedah ini mengumpul data untuk analisis, seperti kadar trafik dan data pertumbuhan dan data IRI. Data tersebut digunakan untuk membangunkan model ramalan berdasarkan kadar trafik dan nilai IRI untuk meramal jangka hayat dan prognosis keadaan jalan raya. Model ramalan rantai Markov dibangunkan untuk mendapatkan corak penyelenggaraan jalan dan perkadaran keadaan yang dinyatakan dalam Matriks Kebarangkalian Peralihan (MPT) peralihan keadaan jalan bagi tahun 2019–2029. Keputusan analisis menunjukkan model hayat turapan sisa adalah sesuai dan boleh digunakan untuk meramalkan baki hayat jalan raya. Berdasarkan kadar trafik, didapati terdapat penurunan sebanyak satu tahun daripada hayat reka bentuk. Pembangunan model ramalan dengan aplikasi rantai Markov menghasilkan corak penyelenggaraan yang agak baik, di mana jenis program pengendalian terus beralih daripada kerja berat kepada kerja ringan untuk 10 tahun akan datang, hasilnya adalah 52,6% dalam keadaan baik, 47,4 % dalam keadaan sederhana dan senario saya lebih baik keadaan mencapai 92% dengan keadaan mantap pada akhir hayat reka bentuk.

CONTENTS

TITLE	i
DECLARATION	ii
DEDICATION	iii
ACKNOWLEDGMENTS	iv
ABSTRACT	v
ABSTRAK	vi
CONTENTS	vii
LIST OF TABLES	x
LIST OF FIGURES	xii
LIST OF SYMBOLS AND ABBREVIATIONS	xiv
LIST OF APPENDICES	xvi
CHAPTER 1 INTRODUCTION	1
1.1 Background	1
1.2 Problem statement	3
1.3 Research questions	4
1.4 Research objectives	5
1.5 Research scope	5
1.6 Significant of the study	5
1.7 Structure of thesis	6
1.8 Summary	6

CHAPTER 2 LITERATURE REVIEW	7
2.1 Road management	7
2.2 Road handling	9
2.2.1 Road maintenance	9
2.2.2 Pavement performance	10
2.2.3 International Roughness Index (IRI)	11
2.2.4 Present Serviceability Index (PSI)	13
2.3 Minimum Service Standards (MSS) for road sector	15
2.4 HDM-4 method	17
2.5 Road management system	18
2.5.1 Indonesian Integrated Road Management Systems (IIRMS)	19
2.6 Pavement Management System	21
2.6.1 Traffic volume and growth	22
2.6.2 Road maintenance	23
2.7 Markov model	24
2.7.1 Changes in pavement conditions	27
2.7.2 Failure of the transition probability matrix	27
2.7.3 Transition probabilities estimation using count proportions	28
2.7.4 Maintenance transition probability matrix and repair strategies, and their unit costs	29
2.7.5 Model of prediction development techniques	30
2.7.6 Forecasting	30
2.7.7 Characteristics of probabilistic approach and markovian technique	31
2.8 Summary	32
CHAPTER 3 RESEARCH METHODOLOGY	33
3.1 Introduction	33
3.2 Research area	34

3.3	Data collection	35
3.4	Data analysis	38
3.5	Summary	40
CHAPTER 4 DATA AND ANALYSIS		42
4.1	Introduction	42
4.2	Average Daily Traffic (ADT) data analysis	42
4.2.1	CESAL value calculation analysis	46
4.3	Structural Number Capacity (SNC) data analysis	48
4.4	Road damage model development	51
4.4.1	International Roughness Index (IRI)	51
4.4.2	Present Serviceability Index (PSI)	52
4.4.3	Prediction of pavement conditions	54
4.5	Probabilistic analysis	56
4.5.1	Condition modeling with markov chain	57
4.5.2	Pavement condition transition probability	59
4.5.3	Pavement condition prediction model with markov chain	62
4.6	Maintenance option	69
4.6.1	National road handling priority	70
4.6.2	Scenarios of variation in budget allocation	70
4.6.3	Markov chain applications in road maintenance	77
4.6.4	Result comparison between scenarios	83
CHAPTER 5 CONCLUSIONS AND RECOMMENDATIONS		84
REFERENCES		86
APPENDICES		95
VITA		140

LIST OF TABLES

2.1	Type of roads based on class (Republic of Indonesia, 2009)	8
2.2	Determination of road conditions and maintenance methods (Direktorat Jendral Bina Marga, 2011)	12
2.3	Minimum road service standards (Ministry of PUPR, 2011)	16
2.4	Determination of the Type of Road Handling (Ministry of PUPR, 2011)	24
3.1	Research analysis process	36
4.1	ADT planned projection	44
4.2	ADT actual projection	45
4.3	Comparison of planned and actual CESAL values	46
4.4	Comparison of planned and actual CESAL values (2019-2033)	46
4.5	Remaining Pavement Life based on the Growth in Number of Vehicles	47
4.6	Structural Number Capacity (SNC) calculation	49
4.7	Road pavement prediction	55
4.8	Condition of the Cisolok-SP.KR Hawu road section in 2019	57
4.9	Distribution of the condition of the Cisolok-SP.KR Hawu road section in 2019	57
4.10	The proportion of initial distribution of road conditions	58
4.11	Transition of conditions from routine maintenance activities	60
4.12	Matrix of transition probability from routine maintenance activities	60
4.13	The transition of conditions from periodic maintenance activities	60
4.14	Transition probability matrix of periodic maintenance activities	61
4.15	Transition of conditions from rehabilitation activities	61
4.16	Matrix probability transition from rehabilitation activities	61

4.17	Transition probability matrix of reconstruction activities	61
4.18	Prediction of proportion and condition of Cisolok – SP Road. KR. Hawu	68
4.19	Prediction of national road conditions for 2019-2029	68
4.20	The proportion of predicted national road conditions for 2019- 2029	69
4.21	Maintenance costs	69
4.22	Prediction of proportion and condition of Cisolok – SP Road Sections. KR. Hawu scenario II	72
4.23	Predicted condition of national roads for 2019-2029 scenario II	73
4.24	The ratio of predicted national road conditions for 2019-2029 scenario II	74
4.25	Prediction of proportion and condition of Cisolok – SP road sections. KR. Hawu scenario III	75
4.26	Predicted condition of national roads for 2019-2029 scenario III	76
4.27	The ratio of predicted national road conditions for 2019-2029 scenario III	77
4.28	Maintenance patterns predicted scenarios I, II, and III	78
4.29	Budget allocation variations	78
4.30	Recap of financing scenario with road condition	81
4.31	Total allocation of maintenance costs by road condition	83

LIST OF FIGURES

2.1	Road function scheme (Direktorat Jendral Bina Marga, 2020)	8
2.2	Relationship between road quality and maintenance and user costs (Lee & Alleman, 2018)	10
2.3	Relationship between condition, age, and type of road handling (Ping <i>et al.</i> , 2010)	11
2.4	IRI ranges represented by different classes of road (Direktorat Jendral Bina Marga, 2020)	13
2.5	Concept of pavement performace using PSI (AASHTO, 1993)	14
2. 6	Models for estimation of serviceability PSI from IRI (Hall <i>et al.</i> , 2001)	15
2.7	Road density of national road (Direktorat Jendral Bina Marga, 2020)	17
2.8	HDM-4 System Architecture (J. Odoki & Kerali, 2000)	18
2.9	Asset management concept under normal operating conditions (Echaveguren <i>et al.</i> , 2017)	19
2.10	Inter Urban Road Management System (IRMS) (Kodoatie Robert J, 2005)	19
2.11	IRMS process flowchart (Kodoatie Robert J, 2005)	20
2.12	Identifying and grouping projects (Haas & Hudson, 2015)	21
2.13	Markov chain process (Abaza, 2016)	25
2.14	Illustration of a failure transition in a markov chain (Yang <i>et al.</i> , 2006)	27
2.15	Illustration of a maintenance transition in a markov chain (Yang <i>et al.</i> , 2006)	29
3.1	Research flowchart	34
3.2	West java national road map (Direktorat Jendral Bina Marga, 2020)	35

4.1	2018-2029 ADT data	43
4.2	Graph of pavement remaining life based on CESAL	48
4.3	IRI value chart for 2018-2019	52
4.4	Relationship between the PSI and IRI for the planning condition	53
4.5	Relationship between PSI and IRI for the actual condition	53
4.6	Pavement serviceability index chart	56
4.7	Graph of prediction of the condition of the Cisolok-SP.KR Hawu road section 2019-2029	67
4.8	Prediction graph for 2019-2029 national road conditions	71
4.9	Prediction graph of 2019-2029 national road conditions (Scenario II)	72
4.10	Prediction of national road conditions 2019-2029 (scenario II)	73
4.11	Graph of the condition of the Cisolok – SP Road. KR. Hawu scenario III	75
4.12	Prediction of national road conditions 2019-2020 scenario III	76
4.13	Graph of changes in the conditions of Cimerak-BTS Pangandaran City condition I	79
4.14	Graph of changes in the conditions of Cimerak-BTS Pangandaran City condition II	79
4.15	Graph of changes in the conditions of Cimerak-BTS Pangandaran condition III	80

LIST OF SYMBOLS AND ABBREVIATIONS

a_0	-	Initial vector
a_t	-	Distribution of conditions at time t
<i>ADT</i>	-	Average Daily Traffic
<i>ARRB</i>	-	Australian Road Research Board
<i>CESAL</i>	-	Cumulative Equivalent Standard Axle Load
<i>DGH</i>	-	Director General of Highway
<i>ESAL</i>	-	Equivalent single axle load
<i>HD</i>	-	Heavily damaged
<i>IRMS</i>	-	Inter-Urban Road Management System
i	-	Growth factor
<i>IP</i>	-	Surface Index
<i>IRI</i>	-	International Roughness Index
<i>LD</i>	-	Lightly damaged
<i>MPT</i>	-	Transition Probability Matrix
<i>MSS</i>	-	Minimum Service Standards
<i>NAASRA</i>	-	National Australian Association of State Roads Authority
N_i	-	The number of road segments that are in condition i before the transition occurs
N_{ij}	-	the number of road segments that move from condition i to state j
j	-	in one cycle
P	-	Period
P'	-	Desired condition
P_{ij}	-	Transition probability
<i>PSI</i>	-	Present Serviceability Index
P^t	-	Improved MPT with control at time t
<i>PCU</i>	-	Passenger car units
<i>PTV</i>	-	Planned traffic volume

<i>PUPR</i>	-	Pekerjaan Umum Perumahan Rakyat
<i>R²</i>	-	R-squared
<i>RL</i>	-	Remaining life
<i>SN</i>	-	Structural number
<i>SNC</i>	-	Structural number capacity
<i>SPM</i>	-	Minimum Service Standards
<i>t</i>	-	Elapsed time in years
<i>VDF</i>	-	Vehicle damage factor
<i>WHO</i>	-	World Health Organization



LIST OF APPENDICES

APPENDIX	TITLE	PAGE
A	National road data for west java province	96
B	ADT Planned Projection	99
C	Remaining Pavement Life based on the Growth in Number of Vehicles	130



PTTA UTHM
PERPUSTAKAAN TUNKU TUN AMINAH

CHAPTER 1

INTRODUCTION

1.1 Background

The road is a means of transportation that has a vital role in life. It can facilitate the economy, culture, distribution of goods and services, become an access link between regions, and improve the people's economy and standard of living (Shrestha & Khadka, 2021a). It is a land transportation infrastructure that includes all parts of the road, including complementary buildings and equipment intended for traffic, which is on the ground (Ministry of PUPR, 2012).

The road network is a crucial land transportation infrastructure, especially for the sustainable distribution of goods and services (Nugroho & Nicholas, 2018). Transportation intentionally moves goods and services from one place to another (Fatimah, 2019). The existence of an excellent level of road service facilitates the movement of people and goods. So, road damage can affect economic activity, quality of life, and the environment in an area (Ruiz & Guevara, 2020). Optimization in road maintenance is needed to obtain a proper pavement condition even with limited funds using a knowledge-based planning strategy (Jurkevičius *et al.*, 2020).

The primary function of road pavement is to spread the wheel load to the surface area so that it can provide a solid structure for support traffic loads, a flat surface, and skid resistance on the pavement surface (Hardiyatmo, 2019). Pavement damage is caused by exceeding the capability limits of each road pavement element (Yoder & Witczak, 1991). Road conditions must remain prime to provide safety and comfort for users (Prasetijo *et al.*, 2020). According to the WHO, nearly one million people are killed annually, three million are disabled for life, and thirty million are

injured in road accidents. By 2020, road accidents are expected to be the third most important contributor to the global burden of disease and injury (Prasetijo *et al.*, 2017).

The pavement layer can experience a decrease in structural function according to increasing age and traffic load (Wang *et al.*, 2003). Its age is generally determined based on the cumulative equivalent standard axle (CESA) expected to pass (DGH, 2017). The process of decreasing road life is not linear. The overall decline in road performance is a function of the increase in traffic volume and load, changes in environmental conditions, etcetera (Haas & Hudson, 2015).

A common phenomenon in developing countries is the presence of excessive loads that result in structural damage to the pavement before the design life is reached (Rifai, Pereira, *et al.*, 2015). Repeated conditions result in significant damage that alters service life and the environment. The financing of continual overloads is a direct factor to the increase in maintenance costs (Pais *et al.*, 2013). The maintenance costs required for this condition are not only for grazing the function of the top pavement layer but also must consider the sub-base layer (Hadiwardoyo *et al.*, 2012). This condition is often a problem in almost every big city in Indonesia (Angreni *et al.*, 2018). Due to vehicle traffic and temperature change, roads expand/shrink and crack, leading to potholes, which can cause accidents, uncomfortable journey, and damage to the vehicle's wheels (H. Huang *et al.*, 2022).

Maintaining good road conditions is essential to support continued economic and social activities (Hankach *et al.*, 2019). The road pavement management system continues to develop with limited costs, but users are increasingly demanding to ensure good quality, safety, and comfort in driving (Santos & Ferreira, 2012). An essential part of the road pavement management system is excellent and sustainable planning and rehabilitation.

Over time the system continues to evolve to meet higher expectations (Rifai, Pereira, *et al.*, 2015). The latest approach, assisted by modern mathematics and computer technology, allows budget allocation as one of the resources for system improvement to be implemented efficiently (Yarmukhamedov *et al.*, 2020). Optimization is carried out on all components: pavement performance, construction costs, maintenance costs, user costs, and the residual value of the structure. These components must be interpreted and predicted precisely and accurately. The interpretation process approach

used is the artificial intelligence (AI) approach carried out by several researchers (Cortez, 2010), (Govindarajan *et al.*, 2020), (Hu *et al.*, 2021), (Chowdhury *et al.*, 2021). Furthermore, model development using IRI predictions (Mazari & Rodriguez, 2016), (Shrestha & Khadka, 2021b), (Fakhri & Shahni Dezfoulan, 2019), and (Alatoom & Al-Suleiman, 2021). A pavement will change from one condition to another in a cycle. One of the methods available for this purpose is the Markovian technique, which is a probabilistic technique that has proven to be an effective tool in predicting future pavement performance. The transition probability matrix (MPT) is part of the Markov process that changes the initial conditions of the pavement under study. In addition, MPT functions to display changes in the condition of one state to another in the future. Several model developments to maximize maintenance cost decision-making using linear formulations were carried out through the MPT approach (Prasetijo, 1996), (Tjan & Pitaloka, 2005), (Bakó & Horváth, 2004), (Mandiartha *et al.*, 2017), and (Handayani, 2018).

1.2 Problem statement

The common condition in the road pavement management system is maintaining the best road performance while maintaining the lowest possible maintenance costs. After the road is opened, road performance will decrease over time, influenced by traffic and environmental loading. The damage that occurs varies with various types of conditions. There are still vehicles with excess loads and the increasing volume of vehicles resulting in structural damage to the pavement before the design life is reached.

Maintenance is essential to maintain optimal road conditions, and maintenance costs will continue to rise if roads are not repaired promptly. Some of the difficulties in optimizing maintenance costs are due to the complexity of the road damage process. Based on a probabilistic analysis of road deterioration, it is necessary to develop a model capable of estimating road maintenance costs, and a model capable of predicting pavement performance as accurately as possible. Prediction of future pavement degradation is done using a Markov Chain Process, which requires estimation of transition probabilities using historical damage rating data, both to predict damage

ratings in the absence of maintenance and to predict pavement ratings when maintenance activities are performed.

Experience shows that using pavement modeling methods like pavement deterioration models is the only reliable way to manage pavement performance (Parkman *et al.*, 2003). Several highway organizations all over the world are currently assessing pavement performance using the IRI (Pérez-Acebo *et al.*, 2020). The IRI can be used in pavement rehabilitation and management applications and provides a summary measure of the longitudinal surface profile obtained from surface elevation data collected using a mechanical profilometer (Abaza, 2004). However, its use is only restricted to those agencies that can obtain and calibrate a suitable mechanical profilometer (Byram *et al.*, 2012; Sayers, 1995). The provision of road conditions that comply with minimum service standards (SPM) is expressed through the road surface roughness value (IRI). Data, which is the result of measurements every semester, is available quite massively at the Directorate General of Highways Indonesia. So far, this data has only been used for the benefit of programming, but there has been no attempt to measure and predict damage in the future using the Markov process model.

Model development is significant in optimizing road maintenance. Based on the literature search, until now, the Markov process approach is still used as a predictive model of road performance for optimization of road maintenance management with limited costs, which still meets the minimum road service standards applicable in Indonesia. Because the number and length of roads in Indonesia total 532,817 km (Direktorat Jendral Bina Marga, 2020) and with the limited condition of human resources in the field of technology, especially in forecasting and optimizing road pavement management, the selection of models using the Markov chain application is easier to understand and apply.

1.3 Research questions

Based on the background and problem identification above, the formulation of the problem is how to:

- (i) Using the minimum service standard, determine the level of damage to the pavement and the model for the remaining life of the road.
- (ii) By interpreting existing data, develop a road damage model and pavement condition prediction based on the Markov chain model.
- (iii) Simulate future financing optimization in maintenance management.

1.4 Research objectives

The common objectives of this research are to:

- (i) To determine the level of damage to the road pavement and the model of the remaining life of the road referring to the minimum service standard.
- (ii) To develop a model to predict pavement conditions based on the Markov Chain Model by interpreting the existing data.
- (iii) To estimate simulate future maintenance management scenarios.

1.5 Research scope

The focus of this research:

- (i) The performance of the road pavement discussed is specifically for flexible pavement.
- (ii) The data used includes road surface conditions, budget availability, prioritization, and the function of road use.
- (iii) The road status is 34 national roads in the West Java region.
- (iv) Develop a logical model for increasing minimum service standards and predicting future damage conditions with Markov chains and matrix transitions.

1.6 Significant of the study

The development of an optimal model can provide alternative recommendations for maintenance work, cost control, work implementation, and time and location scenarios

to meet Minimum Service Standards (SPM). The optimal road maintenance pattern system is vital for planning maintenance and predicting future work and the costs incurred in its implementation.

1.7 Structure of thesis

This thesis consists of five chapters specially arranged to achieve the research objectives. The research provides a clear picture at each stage of the work. The introductory chapter includes eight sub-topics, background, problem formulation, research questions, objectives, scope, significance, thesis structure, and summary.

Chapter two, as a literature review, discusses the basic theory of road maintenance management systems and their various models. It also includes definitions and concepts related to topics and government regulations in Indonesia regarding Road Minimum Implementation Standards. There is the presentation of several related previous studies for reference. Research methodology helps guide the process, steps, procedures, and techniques for assessing the success of the data. This chapter discusses research design, methodology flowchart, sample population, data collection, and data analysis.

The research findings obtained through data analysis are in chapter four. Finally, chapter five discusses the discussion, conclusions, and recommendations. In addition, there are deductions about the results to make recommendations for further research objectives.

1.8 Summary

This chapter has introduced the research topic by providing a general and comprehensive overview of the value of road pavement conditions, road maintenance management, and models produced by previous researchers have developed. It shows the research problem, the formulation of research questions, the objectives, and an overview of the scope and significance of the research.

CHAPTER 2

LITERATURE REVIEW

This chapter discusses the basic theory of pavement management, the development of a road maintenance optimization model, the International Roughness Index (IRI), the Present Service Index, and predictive modeling using the Markov chain model. It consists of definitions and concepts related to topics to meet minimum service standards for roads in Indonesia. In addition, some previous related studies related to this topic are also presented as a basis for reference studies.

2.1 Road management

Recent road management policies have been influenced by changes in the mechanism due to the implementation of regional autonomy. National road operators are ministers or officials appointed to implement them, including toll roads. Generally, its performance is related to several policies that underlie the concept (Ministry of PUPR, 2012). In general, the authority is the central government and local government, but the control of the road rests with the state.

Roads can be classified according to class based on Law No. 22 of 2009 based on the network system, function, and road status (Republic of Indonesia, 2009). The following Tabel 2.1 shows the relationship between each road classification:

Table 2.1: Type of roads based on class (Republic of Indonesia, 2009)

Road Class	Function	Motorized Vehicle Size	MST
Class I	Arterial Road	Width ≤ 2.500 mm	10 Ton
	Collector Street	Length ≤ 18.00 mm Height ≤ 4.200 mm	
Class II	Arterial Road	Width ≤ 2.500 mm	8 Ton
	Collector Street	Length ≤ 12.00 mm	
	Local Street	Height ≤ 4.200 mm	
	Neighborhood Road		
Class III	Arterial Road	Width ≤ 2.100 mm	8Ton
	Collector Street	Length ≤ 18.00 mm	
	Local Street	Height ≤ 3.500 mm	
	Neighborhood Road		
Special Class	Arterial Road	Width ≤ 2.500 mm Length ≤ 18.00 mm Height ≤ 4.200 mm	> 10 Ton

The primary system is a road network system for the distribution of goods and services to develop all regions at the national level. It is done by connecting all distribution service nodes as activity centers. In comparison, the secondary system is a method for distributing goods and services in urban areas (Direktorat Jendral Bina Marga, 2020). Figure 2.1 depicts the road function scheme in the road network system:

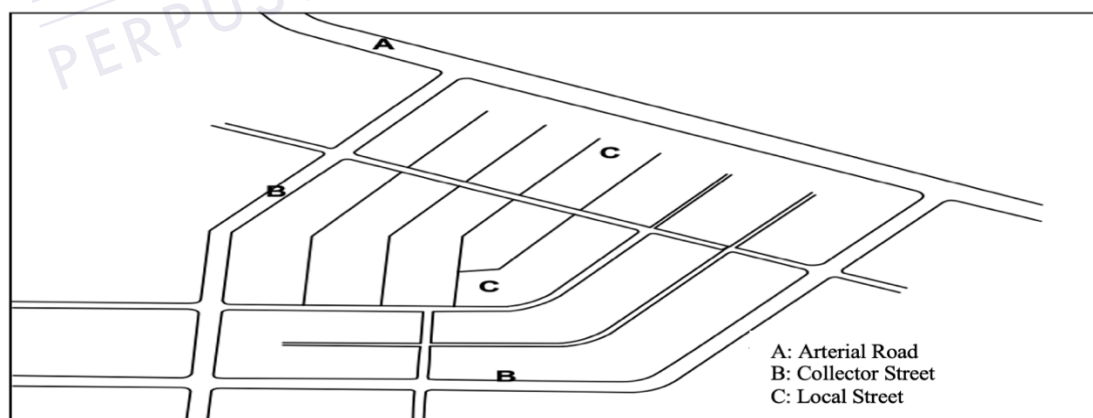


Figure 2.1: Road function scheme (Direktorat Jendral Bina Marga, 2020)

2.2 Road handling

In the condition of a constrained budget available, the prioritising road handling activities for assets preservation is a reasonable step. However, if it is financially feasible, asset enhancement can be carried out. If the available funds are substantial, asset expansion is necessary.

The need for road management funds comes from various sources, such as the primary source of funds and assistance (Direktorat Jendral Bina Marga, 2016). Road handling aims to maintain the physical and operational conditions so that it remains in good shape to provide services as it should (Putri, 2011). The handling of national road network infrastructure based on working areas is proposed to be divided into two groups: preservation and development. Handling preservation ensures the road network remains in optimal condition where the work is grouped into two types: road maintenance and rehabilitation. Meanwhile, the handling of development increases the quantity both in the longitudinal and the transverse direction.

2.2.1 Road maintenance

All types of work are needed to maintain and repair roads to keep them in good condition or jobs related to both. It is to prevent a decrease in quality with the rate of change that occurs immediately after construction is carried out (Khan *et al.*, 2016).

Therefore, road maintenance is the highest priority program. It is carried out with the principle of effective and efficient economic profit through a minimum budget so that optimum road conditions can make people happy because transportation costs are low (Augeri *et al.*, 2019). Figure 2.2 illustrates the maintenance model relating to time and cost:

REFERENCES

- AASHTO. (1993). *AASHTO Guide for Design of Pavement Structures*. American Association of State Highway and Transportation Officials.
- AASHTO. (2008). *Mechanistic Empirical Pavement Design Guide*, American Association of State Highway and Transportation Officials
- Abaza, K. A. (2004). Deterministic Performance Prediction Model for Rehabilitation and Management of Flexible Pavement. *International Journal of Pavement Engineering*, 5(2), 111–121.
- Abaza, K. A. (2016). Back-Calculation of Transition Probabilities for Markovian-Based Pavement Performance Prediction Models. *International Journal of Pavement Engineering*, 17(3), 253–264.
- Abinowi, E., & Sumitra, I. D. (2018). Forecasting Chilli Requirement with ARIMA Method. *IOP Conference Series: Materials Science and Engineering*, 407(1), 012156.
- Adly, E., Widodo, W., Rahmawati, A., & Putra, J. N. N. R. S. A. (2019). Rehabilitation Planning for Flexible Pavement Using Rebound Deflection Method and PCI Method on Triwidadi Road of Yogyakarta. *International Journal of Integrated Engineering*, 11(9), 201–211.
- Alatoom, Y. I., & Al-Suleiman, T. I. (2021). Development of Pavement Roughness Models Using Artificial Neural Network (ANN). *International Journal of Pavement Engineering*, 24, 1–16.
<https://doi.org/10.1080/10298436.2021.1968396>
- Al-Omari, B., & Darter, M. I. (1994). Relationships between International Roughness Index and Present Serviceability Rating. *Transportation Research Record Journal of the Transportation Research Board*.
- Angreni, I. A. A., Adisasmita, S. A., Isran Ramli, M., & Hamid, S. (2018). Evaluating the Road Damage of Flexible Pavement Using Digital Image. *International*

- Journal of Integrated Engineering*, 10(2), 24–27.
<https://doi.org/10.30880/ijie.2018.10.02.005>
- Archondo-Callao, R. (2008). *Applying the HDM-4 Model to Strategic Planning of Road Works*. World Bank, Washington, DC.
- Augeri, M. G., Greco, S., & Nicolosi, V. (2019). Planning Urban Pavement Maintenance by a New Interactive Multiobjective Optimization Approach. *European Transport Research Review*, 11(1), 1–14.
<https://doi.org/10.1186/s12544-019-0353-9>
- Bakó, A. I., & Horváth, Z. (2004). Decision Supporting Model for Highway Maintenance. *Acta Polytechnica Hungarica*, 1(1), 96–108.
- Bina Marga. (2017). *Manual Desain Perkerasan*. Direktorat Jenderal Bina Marga.
- Bondemark, A., Sundbergh, P., Tornberg, P., & Brundell-Freij, K. (2020). Do impact Assessments Influence Transport Plans? the Case of Sweden. *Transportation Research Part A: Policy and Practice*, 134, 52–64.
- BPS-Jawa Barat. (2020). *Statistik Transportasi Provinsi Jawa Barat 2020* (BPS-Jawa Barat, Ed.).
- Brundell-Freij, K., & Ericsson, E. (2001). Typology of Urban Driving Patterns: a Descriptive Analysis and Astimation of Environmental Effects. *Advances in Transport*, 17(52), 17–28.
- Bulusu, S., & Sinha, K. C. (1997). Comparison of Methodologies to Predict Bridge Deterioration. *Transportation Research Record*, 1597(1), 34–42.
- Butt, A. A., Shahin, M. Y., Carpenter, S. H., & Carnahan, J. V. (1994). Application of Markov Process to Pavement Management Systems at Network Level. *3rd International Conference on Managing Pavements*, 2, 159–172.
- Byram, D., Xiao, D. X., Wang, K. C. P., & Hall, K. D. (2012). *Sensitivity Analysis of Climatic Influence on MEPDG Flexible Pavement Performance Predictions*.
- Chowdhury, T., Sinha, S., & Roy, S. K. (2021). Analysis of Mine Haul Road Performance Using Artificial Neural Network. *Journal of The Institution of Engineers (India): Series D*, 102(1). <https://doi.org/10.1007/s40033-021-00248-3>
- Clay, M. J., & Johnston, R. A. (2006). Multivariate Uncertainty Analysis of an Integrated Land Use and Transportation Model: MEPLAN. *Transportation Research Part D: Transport and Environment*, 11(3), 191–203.

- Cortez, P. (2010). Data Mining with Neural Networks and Support Vector Machines Using the R/rminer Tool. *Lecture Notes in Computer Science (Including Subseries Lecture Notes in Artificial Intelligence and Lecture Notes in Bioinformatics)*, 6171 LNAI. https://doi.org/10.1007/978-3-642-14400-4_44
- DGH. (1987). *Design Guidelines for Highway Flexural Pavement Thickness Using Component Analysis Method*. Ministry of PUPR.
- DGH. (2017). Road Pavement Manual. In *PUPR* (Vol. 1, Issue 01).
- DGH. (2020). *National Road Condition West Java*.
- Direktorat Jendral Bina Marga. (2011). *Road Maintenance Manual*. Director of PUPR.
- Direktorat Jendral Bina Marga. (2016). *Road Maintenance Procedure SOP/UPM/DJBM-12*. Ministry of PUPR.
- Direktorat Jendral Bina Marga. (2020). *Buku Kondisi Jalan Nasional 2020*.
- Dujisin, D., & Arroyo, A. (1995). *Desarrollo de una Relación Índice de Serviciabilidad (p)–Índice de Rugosidad Internacional (IRI)*.
- Echaveguren, T., Chamorro, A., & De Solminihaç, H. (2017). Concepts for Modeling Road Asset Management Systems Using Agent-Based Simulation. *Revista Ingeniería de Construcción RIC*, 32(1), 47–56.
- Fakhri, M., & Shahni Dezfoulan, R. (2019). Pavement Structural Evaluation Based on Roughness and Surface Distress Survey Using Neural Network Model. *Construction and Building Materials*, 204(204), 768–780.
- Fatimah, S. (2019). *Transportation Introduction*. Myria Publisher.
- Govindarajan, P., Soundarapandian, R. K., Gandomi, A. H., Patan, R., Jayaraman, P., & Manikandan, R. (2020). Classification of Stroke Disease Using Machine Learning Algorithms. *Neural Computing and Applications*, 32(3). <https://doi.org/10.1007/s00521-019-04041-y>
- Gulen, S., Woods, R., Weaver, J., & Anderson, V. L. (1994). Correlation of Present Serviceability Ratings with International Roughness Index. *Transportation Research Record*, 1435, 27.
- Gupta, S., Kalmanje, S., & Kockelman, K. M. (2006). Road pricing simulations: Traffic, Land Use And Welfare Impacts For Austin, Texas. *Transportation Planning and Technology*, 29(1), 1–23. <https://doi.org/10.1080/03081060600584130>
- Haas, R., & Hudson, W. R. (2015). *Pavement Asset Management*. John Wiley & Sons.

- Hadiwardoyo, S., Sumabrata, R., & Berawi, M. (2012). Tolerance Limit for Trucks with Excess Load in Transport Regulation in Indonesia. *Makara Journal of Technology*, 16(1), 85–92.
- Hall, K. T., Correa, C. E., Carpenter, S. H., & Elliott, R. P. (2001). Rehabilitation Strategies for Highway Pavements. In *NCHRP*.
- Handayani, S. (2018). Model Volatilitas Lali Lintas Dinamis Dengan Pendekatan Geometric Brownian Motion. In *Jalan Dan Model Pengembangan Infrastruktur Transportasi*. Kuadran, Bandung.
- Hankach, P., Lorino, T., & Gastineau, P. (2019). A Constraint-Based, Efficiency Optimisation Approach to Network-Level Pavement Maintenance Management. *Structure and Infrastructure Engineering*, 15(11), 1450–1467.
- Hardiyatmo, H. C. (2019). *Road Pavement Design and Soil Investigation*. Gadjah Mada University Press.
- Hu, G. X., Hu, B. L., Yang, Z., Huang, L., & Li, P. (2021). Pavement Crack Detection Method Based on Deep Learning Models. *Wireless Communications and Mobile Computing*, 2021.
- Huang, H., Zhou, Z., Liu, M., Wu, Q., Hu, G., & Cao, J. (2022). High-Precision Volume Measurement of Potholes in Pavement Maintenance. *Mathematical Problems in Engineering*, 2022.
- Huang, S. H., & Lin, P. C. (2010). A Modified Ant Colony Optimization Algorithm For Multi-Item Inventory Routing Problems With Demand Uncertainty. *Transportation Research Part E: Logistics and Transportation Review*, 46(5), 598–611.
- Jurkevičius, M., Puodžiukas, V., & Laurinavičius, A. (2020). Implementation of Road Performance Calculation Models Used in Strategic Planning Systems for Lithuania Oonditions. *Baltic Journal of Road and Bridge Engineering*, 15(3). <https://doi.org/10.7250/bjrbe.2020-15.489>
- Khan, M. U., Mesbah, M., Ferreira, L., & Williams, D. J. (2016). Development of Optimum Pavement Maintenance Strategies for a Road Network. *Australian Journal of Civil Engineering*, 14(2), 85–96.
- Kodoatie Robert J. (2005). *Introduction to Infrastructure Management*. Pustaka Pelajar.

- Larsen, J. E., & Blair, J. P. (2014). Price Effects of Surface Street Traffic on Residential Property. *International Journal of Housing Markets and Analysis*, 7(2), 189–203.
- Lee, E. B., & Alleman, D. (2018). Ensuring Efficient Incentive and Disincentive Values for Highway Construction Projects: A Systematic Approach Balancing Road User, Agency and Contractor Acceleration Costs and Savings. *Sustainability (Switzerland)*, 10(3), 701.
- Madanat, S., Mishalani, R., & Ibrahim, W. H. W. (1995). Estimation of Infrastructure Transition Probabilities from Condition Rating Data. *Journal of Infrastructure Systems*, 1(2), 120–125.
- Mahmood, S., M. Ahmed, S., Panthi, K., & Ishaque Kureshi, N. (2014). Determining the Cost of Poor Quality and its Impact on Productivity and Profitability. *Built Environment Project and Asset Management*, 4(3), 296–311.
- Mandiartha, P., Duffield, C. F., Thompson, R. G., & Wigan, M. R. (2017). Measuring Pavement Maintenance Effectiveness Using Markov Chains Analysis. *Structure and Infrastructure Engineering*, 13(7).
- Marović, I., Androjić, I., Jajac, N., & Hanák, T. (2018). Urban road infrastructure maintenance planning with application of neural networks. *Complexity*, 2018. <https://doi.org/10.1155/2018/5160417>
- Mazari, M., & Rodriguez, D. D. (2016). Prediction of Pavement Roughness Using a Hybrid Gene Expression Programming-Neural Network Technique. *Journal of Traffic and Transportation Engineering (English Edition)*, 3(5). <https://doi.org/10.1016/j.jtte.2016.09.007>
- Ministry of PUPR. (2001). *Guidelines for Minimum Service Standards Guidelines for Determining Minimum Service Standards in the Field of Spatial Planning, Housing and Settlements and Public Works (Decree of the Minister of Settlement and Regional Infrastructure No. 534/KPTS/M2001)*. Ministry of PUPR.
- Ministry of PUPR. (2010). *Regulation of the Minister of Public Works Number: 14/PRT/M/2010 concerning Minimum Service Standards in the Field of Public Works and Spatial Planning*. Ministry of PUPR.
- Ministry of PUPR. (2011). *Regulation of the Minister of Public Works Number: 13/PRT/M/2011 concerning Guidelines for Road Maintenance and Surveillance Procedures*. Ministry of PUPR.

- Ministry of PUPR. (2012). *Ministry of Public Works Regulation Number: 05/PRT/M/2012*. Ministry of PUPR.
- Nugroho, A., & Nicholas, N. (2018). Performance of National Road Infrastructure Services in Tourist Areas. *Jurnal Proyek Teknik Sipil*, 1(1), 15–20.
- Odoki, J. B., Stannard, E. E., & Kerali, H. R. (2006). Improvements Incorporated in the New HDM- 4 Version 2. *International Conference on Advances in Engineering and Technology*, 10–22. <https://doi.org/10.1016/b978-008045312-5/50003-0>
- Odoki, J., & Kerali, H. R. (2000). *Overview of HDM -4*. The World Road Association (PIARC).
- Ortiz-García, J. J., Costello, S. B., & Snaith, M. S. (2006a). Derivation of Transition Probability Matrices for Pavement Deterioration Modeling. *Journal of Transportation Engineering*, 132(2), 141–161.
- Ortiz-García, J. J., Costello, S. B., & Snaith, M. S. (2006b). Derivation of Transition Probability Matrices for Pavement Deterioration Modeling. *Journal of Transportation Engineering*, 132(2), 141–161.
- Pais, J. C., Amorim, S. I. R., & Minhoto, M. J. C. (2013). Impact of Traffic Overload on Road Pavement Performance. *Journal of Transportation Engineering*, 139(9), 873–879.
- Parkman, C., Hallett, J., Henning, T., & Tapper, M. (2003). Pavement Deterioration Modelling in Long Term Performance-based Contracts: How Far Does it Mitigate the Risk for Client and Contractor? *Twenty First ARRB and REAAA Conference*.
- Paterson, W. D. O. (1987). *Road Deterioration and Maintenance Effects: Models for Planning and Management*.
- Pérez-Acebo, H., Linares-Unamunzaga, A., Rojí, E., & Gonzalo-Orden, H. (2020). IRI Performance Models for Flexible Pavements in Two-Lane Roads Until First Maintenance and/or Rehabilitation Work. *Coatings*, 10(2), 97.
- Ping, G., Ong, R., Nantung, T., & Sinha, K. C. (2010). *Indiana Pavement Preservation Program*. Indiana Pavement Preservation Program.
- Prasetijo, J. (1996). *A Probabilistic Approach To Road Network Maintenance Planning*. Delft The Netherlands.
- Prasetijo, J., Zhang, G., Isradi, M., Zainal, Z. F., Musa, W. Z., & Setiawan, M. I. (2020). Accident Prediction based on Integrated Design Consistency with the

- Lower Number of Vehicles/Traffic Volumes (due to Health Disaster/COVID-19). *IJEED (International Journal Of Entrepreneurship And Business Development)*, 3(3), 287–295. <https://doi.org/10.29138/ijebed.v3i3.1112>
- Prasetijo, J., Zhang, G., Zainal, Z. F., Musa, W. Z., & Guntor, N. A. A. (2017). Performance Level of Road Geometric Design Based on Motorcycle–Cars Linear Speed Profile. *International Congress and Exhibition" Sustainable Civil Infrastructures: Innovative Infrastructure Geotechnology"*, 40–50.
- Prasetijo, J., Zhang, G., Zainal, Z. F., Musa, W. Z., & Guntor, N. A. A. (2018). Performance Level of Road Geometric Design Based on Motorcycle – Cars Linear Speed Profile. 1, 40–50. https://doi.org/10.1007/978-3-319-61627-8_3
- Putri, I. D. A. N. A. (2011). *Determination of Priority Scale for District Road Handling in Bangli Kabupaten Regency*. Universitas Udayana Denpasar.
- Republic of Indonesia. (2009). *Law of the Republic of Indonesia Number 22 of 2009 concerning Road Traffic and Transportation*. RI State Secretariat.
- Rifai, A. I., Hadiwardoyo, S. P., Correia, A. G., Pereira, P., & Cortez, P. (2015). the Data Mining Applied for the Prediction of Highway Roughness Due to Overloaded Trucks. *International Journal of Technology*, 6(5), 16–223.
- Rifai, A. I., Pereira, P., Hadiwardoyo, S. P., Correia, A. G., & Cortez, P. (2015). Implementation of Data Mining to Support Road Pavement Management System in Indonesia. *Jurnal HPJI (Himpunan Pengembangan Jalan Indonesia)*, 1(2).
- Ruiz, A., & Guevara, J. (2020). Sustainable Decision-Making in Road Development: Analysis of Road Preservation Policies. *Sustainability (Switzerland)*, 12(3). <https://doi.org/10.3390/su12030872>
- Saha, P., Ksaibati, K., & Atadero, R. (2017). Developing Pavement Distress Deterioration Models for Pavement Management System Using Markovian Probabilistic Process. *Advances in Civil Engineering*, 2017, 1–9.
- Santos, J., & Ferreira, A. (2012). Pavement Design Optimization Considering Costs and Preventive Interventions. *Journal of Transportation Engineering*, 138(7), 911–923.
- Sayers, M. W. (1995). On the Calculation of International Roughness Index from Longitudinal Road Profile. *Transportation Research Record*, 1501.

- Sayers, M. W., Gillespie, T. D., & Paterson, W. D. O. (1986). *Guidelines for Conducting and Calibrating Road Roughness Measurements*. Transportation Research Institute.
- Shrestha, S., & Khadka, R. (2021a). Assessment of Relationship between Road Roughness and Pavement Surface Condition. *Journal of Advanced College of Engineering and Management*, 6, 177–185. <https://doi.org/10.3126/jacem.v6i0.38357>
- Shrestha, S., & Khadka, R. (2021b). Assessment of Relationship between Road Roughness and Pavement Surface Condition. *Journal of Advanced College of Engineering and Management*, 6. <https://doi.org/10.3126/jacem.v6i0.38357>
- Siahaan, D. A., & Surbakti, M. S. (2014). *Analisis Perbandingan Nilai IRI Berdasarkan Variasi Rentang Pembacaan Nasra*. 3(1).
- Stevenson, W. J. (2012). *Operations Management*. New York: McGraw-Hill/Irwin.
- Surendrakumar, K., Prashant, N., & Mayuresh, P. (2013). Application Of Markovian Probabilistic Process To Develop A Decision Support System For Pavement Maintenance Management. *International Journal of Scientific & Technology Research*, 2(8), 295–303.
- Tjan, A., & Pitaloka, D. (2005). Future Prediction of Pavement Condition Using Markov Probability Transition Matrix. *Proceedings of The Eastern Asia Society for Transportation Studies*, 5, 772–782.
- Wang, F., Zhang, Z., & Machemehl, R. B. (2003). Decision-Making Problem for Managing Pavement Maintenance and Rehabilitation Projects. *Transportation Research Record*, 1853(1), 21–28.
- Yang, J., Lu, J. J., Gunaratne, M., & Dietrich, B. (2006). Modeling crack deterioration of flexible pavements: Comparison of recurrent Markov chains and artificial neural networks. *Transportation Research Record*, 1974. <https://doi.org/10.3141/1974-05>
- Yarmukhamedov, S., Smith, A. S. J., & Thiebaud, J. C. (2020). Competitive Tendering, Ownership and Cost Efficiency in Road Maintenance Services in Sweden: a Panel Data Analysis. *Transportation Research Part A: Policy and Practice*, 136. <https://doi.org/10.1016/j.tra.2020.03.004>
- Yoder, E. J., & Witczak, M. W. (1991). *Principles of Pavement Design*. John Wiley & Sons.

Zhao, Y., & Kockelman, K. M. (2002). The Propagation of Uncertainty Through Travel Demand Models: an Exploratory Analysis. *Annals of Regional Science*, 36(1), 145–163.



VITA

The author was born on August 18th, 1972, in Banjarmasin, Indonesia. He went to Sekolah Menengah Atas (SMA) SMAN.1 Kandangan, South Borneo,. He first obtained his Diploma in Civil Engineering in 1998, at the Universitas Muhammadiyah Malang (UMM) located in Malang, East Java, Indonesia. He further pursued his master's degree at Universitas Brawijaya (UB), Malang, East Java, Indonesai, and graduated with the ST. and MT in Transportation Engineering in 2001. Muhammad Isradi is also a committed lecturer at Universitas Mercu Buana Jakarta Indonesia. He has been teaching Pavement and Transportation Engineering.



PTTA UTHM
PERPUSTAKAAN TUNKU TUN AMINAH